

**Ad-Hoc Query on asylum seekers from Ukraine**

**Requested by EE NCP on 4<sup>th</sup> February 2015**

**Compilation produced on 31st July 2015**

*Disclaimer: The following responses have been provided primarily for the purpose of information exchange among EMN NCPs in the framework of the EMN. The contributing EMN NCPs have provided, to the best of their knowledge, information that is up-to-date, objective and reliable. Note, however, that the information provided does not necessarily represent the official policy of an EMN NCPs' Member State.*

**1. Background Information**

In 2014 Estonian Police and Border Guard Board noted a significant increase in the number of asylum seekers from Ukraine. However, until now, no Ukrainian nationals have received international protection in Estonia. We would highly appreciate information from other Member States regarding the number of asylum seekers from Ukraine and whether your MS has granted them protection status or not.

Please provide the following data:

1. Number of asylum applications from Ukraine 2014, 2015 (January)?
2. The number of positive decisions 2014, 2015 (January)? Please indicate, how many Ukrainians received protection status under the Geneva conventions, how many received subsidiary protection or any other type of protection status in your MS.
3. Have there been any recent policy changes in your MS regarding granting or not granting protection status to Ukrainian nationals?

We would very much appreciate your responses by **18<sup>th</sup> February 2015**.

**2. Responses<sup>1</sup>**

		<b>Wider Dissemination?<sup>2</sup></b>	
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<sup>1</sup> If possible at time of making the request, the Requesting EMN NCP should add their response(s) to the query. Otherwise, this should be done at the time of making the compilation.

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	Austria	Yes	<p>1.</p> <table border="1" data-bbox="674 376 1520 604"> <thead> <tr> <th>Year</th> <th>Applications</th> <th>of which: first applications</th> <th>of which: multiple applications</th> </tr> </thead> <tbody> <tr> <td>2014 (as of 31.12.2014)</td> <td>457</td> <td>423</td> <td>34</td> </tr> <tr> <td>2015 (1<sup>st</sup> month)</td> <td>58</td> <td>-</td> <td>-</td> </tr> </tbody> </table> <p>2. Such numbers are not yet available. 3. No.</p> <p>Source: Federal Ministry of the Interior, Asylum Statistics, December 2014</p>	Year	Applications	of which: first applications	of which: multiple applications	2014 (as of 31.12.2014)	457	423	34	2015 (1 <sup>st</sup> month)	58	-	-
Year	Applications	of which: first applications	of which: multiple applications												
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2015 (1 <sup>st</sup> month)	58	-	-												
	Belgium	No	This EMN NCP has provided a response to the requesting EMN NCP. However, they have requested that it is not disseminated further.												
	Bulgaria	Yes	-												
	Cyprus	Yes	-												
	Czech Republic	No	This EMN NCP has provided a response to the requesting EMN NCP. However, they have requested that it is not disseminated further.												
	Denmark	Yes	-												
	Estonia	Yes	<p>1.- 2. No Ukrainian nationals were given international protection in 2014-2015 (Jan.).</p> <table border="1" data-bbox="674 1129 1426 1259"> <thead> <tr> <th>Year</th> <th>Applications</th> <th>Positive decision</th> <th>Negative decision</th> </tr> </thead> <tbody> <tr> <td>2014</td> <td>58</td> <td>0</td> <td>15</td> </tr> <tr> <td></td> <td></td> <td></td> <td></td> </tr> </tbody> </table>	Year	Applications	Positive decision	Negative decision	2014	58	0	15				
Year	Applications	Positive decision	Negative decision												
2014	58	0	15												

<sup>2</sup> A default "Yes" is given for your response to be circulated further (e.g. to other EMN NCPs and their national network members). A "No" should be added here if you do not wish your response to be disseminated beyond other EMN NCPs. In case of "No" and wider dissemination beyond other EMN NCPs, then for the Compilation for Wider Dissemination the response should be removed and the following statement should be added in the relevant response box: "This EMN NCP has provided a response to the requesting EMN NCP. However, they have requested that it is not disseminated further."

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			<table border="1"> <tr> <td>2015 (1<sup>st</sup> month)</td> <td>3</td> <td>0</td> <td>1</td> </tr> </table>	2015 (1 <sup>st</sup> month)	3	0	1
2015 (1 <sup>st</sup> month)	3	0	1				
			3. No, there is no policy changes.				
	<b>Finland</b>	<b>Yes</b>	<p>1. The number of asylum applications from Ukraine.</p> <p>Year 2014: 302 Year 2015 (January): 2</p> <p>2. The number of positive decisions</p> <p>Year 2014: 6 (total) Convention status: 0, Humanitarian protection: 2, Subsidiary protection: 0, Other grounds: 4</p> <p>Year 2015 (January): 3 (total) Convention status: 0, Subsidiary protection: 0, Other grounds: 3</p> <p>3. Although people fleeing the areas of Donetsk and Luhansk are considered to be entitled to humanitarian protection the decisions are, in general, negative as there is opportunity for internal flight. Since December 2014 the Finnish Immigration Service has considered the persons fleeing from the Crimean region to be in need of humanitarian protection.</p>				
	<b>France</b>	<b>Yes</b>	<p>1. In 2014, there were 1,008 initial asylum applications and 28 re-examinations (accompanying minors excluded; with accompanying minors, the total number is 1,424). There is no figure available for 2015.</p> <p>2. The French Office for the Protection of Refugees and Stateless Persons (OFPRA) made 191 decisions (accompanying minors excluded): asylum was granted in 20 decisions on the basis of the Article 1A2 of the Geneva Convention and the asylum application was rejected in 170 decisions. The admission rate was 10,5%. The National Court for Right of Asylum (CNDA) made 8 annulments: 6 granted asylum on the basis of the Article 1A2 of the Geneva Convention and 2 under the subsidiary protection. The admission rate was globally then 14,7%. There is no number available for 2015.</p> <p>3. There has been no recent policy changes these last six months regarding granting protection status to Ukrainian nationals. The number of Ukrainian asylum seekers has substantially increased during the second semester of 2014 but the admission rate remains low (10-11% for the OFPRA and only for 1A2 cases). Applications from Ukrainian nationals coming from the two Eastern separatist provinces have been provisionally frozen but the OFPRA</p>				

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			<p>should soon grant subsidiary protection to those who can provide evidence of their recent residence in these provinces. For more information on the practice of EU Member States, a workshop was organized by EASO on European practical cooperation on this point at the end of January 2015 in which every Member State participated.</p>
	<b>Germany</b>	<b>Yes</b>	<p>1. 2014: 2.657 First time applications</p> <p>01/2015: 262 First time applications</p> <p>2. 2014: 345 Decisions</p> <p>Positive decisions: Refugee status (GC): 10 persons Subsidiary protection: 9 Persons Humanitarian protection: 0 Persons</p> <p>Negative decisions: 37 Other termination: 289</p> <p>2536 Pending cases</p> <p>01/2015 90 Decisions</p> <p>Positive decisions: Refugee status (GC): 13 Persons Subsidiary protection: 0 Persons Humanitarian protection: 0 Persons Negative decisions: 1 Other termination : 76</p> <p>2710 Pending cases</p> <p>3. The reasons for granting protection are not included in the statistics. Guidelines or text modules to the country of origin Ukraine are not currently available. The decisions on asylum applications from applicants from Ukraine are back prioritized since August 2014 because of the low access numbers in the past.</p>
	<b>Greece</b>	<b>Yes</b>	-
	<b>Hungary</b>	<b>Yes</b>	<p>1-2. In 2014, 36 Ukrainian nationals have submitted asylum applications, while in January 2015, 4 Ukrainian nationals have submitted asylum applications, 2 of which received subsidiary protection, while in the case of 6 applicants the principle of non-refoulement was applied. In terms of the other cases, they were either terminated or no decision has been made yet.</p> <p>3. No, there are no policy changes.</p>

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	<b>Ireland</b>	<b>No</b>	This EMN NCP has provided a response to the requesting EMN NCP. However, they have requested that it is not disseminated further.																								
	<b>Italy</b>	<b>Yes</b>	<p><b>1-2.</b> In 2014, Italy received 2,082 asylum applications from Ukrainian nationals. The outcome of the 245 applications examined so far are: 10 recognition of refugee status; 35 recognitions of subsidiary protection; 120 recognitions of humanitarian protection and 80 rejected applications. In January 2015, Italy received 217 asylum applications that are still awaiting examination.</p> <p><b>3.</b> In Italy there has not been any policy change regarding the treatment of asylum applications submitted by to Ukrainian nationals.</p>																								
	<b>Latvia</b>	<b>Yes</b>	<p>1. Asylum applications submitted by Ukrainians: 2014. – <b>75</b>, 2015. – <b>12</b>.</p> <p>2. No statuses of international protection garnered to Ukrainians so far.</p> <table border="1" data-bbox="613 564 1151 719"> <thead> <tr> <th rowspan="2">Year</th> <th rowspan="2">Applications</th> <th colspan="2">Decisions</th> </tr> <tr> <th>Positive</th> <th>Negative</th> </tr> </thead> <tbody> <tr> <td>2014</td> <td align="center"><b>75</b></td> <td align="center"><b>0</b></td> <td align="center"><b>17</b></td> </tr> <tr> <td>2015</td> <td align="center"><b>12</b></td> <td align="center"><b>0</b></td> <td align="center"><b>3</b></td> </tr> </tbody> </table> <p>3. No policy changes so far: each case is considered on its individual merits - applicants from the Western part of Ukraine were given negative decisions, but for those from the Eastern regions of Ukraine time limits for decision making were prolonged. No returns to the area affected by the military conflict.</p>				Year	Applications	Decisions		Positive	Negative	2014	<b>75</b>	<b>0</b>	<b>17</b>	2015	<b>12</b>	<b>0</b>	<b>3</b>							
Year	Applications	Decisions																									
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2015	<b>12</b>	<b>0</b>	<b>3</b>																								
	<b>Lithuania</b>	<b>Yes</b>	<p>1. In 2014 – 70 applications, in Jan 2015 – 1 application.</p> <p>2. In 2014 – 31 positive decision (subsidiary protection in all cases); in Jan 2015 – 0 positive decisions.</p> <p>3. No.</p>																								
	<b>Luxembourg</b>	<b>Yes</b>	<p>1. There were 24 asylum applications from Ukraine in 2014 and 1 application in January 2015.</p> <p>2. No Ukrainian nationals were given international protection (refugee status or subsidiary protection) during 2014 and January 2015.</p> <p>3. No, there are no policy changes.</p>																								
	<b>Malta</b>	<b>Yes</b>	<p>1.– 2.</p> <table border="1" data-bbox="613 1098 2085 1262"> <thead> <tr> <th>Year</th> <th>Country</th> <th>Applications Total</th> <th>Explicitly Withdrawn</th> <th>Refugee</th> <th>Temp Hum Prot</th> <th>Pending Decision</th> </tr> </thead> <tbody> <tr> <td>2014</td> <td>UKRAINE</td> <td align="center">38</td> <td align="center">5</td> <td align="center">1</td> <td align="center">27</td> <td align="center">5</td> </tr> <tr> <td>2015</td> <td>UKRAINE</td> <td align="center">4</td> <td></td> <td></td> <td></td> <td align="center">4</td> </tr> </tbody> </table> <p>3. The Office of the Refugee Commissioner notes that the majority of Ukrainian cases are not found to meet the criteria for refugee or subsidiary protection. However, considering the volatile and still unclear situation in Ukraine, genuine Ukrainian nationals who do not qualify for refugee status or subsidiary are still granted Temporary Humanitarian Protection and are therefore not being sent back to their</p>				Year	Country	Applications Total	Explicitly Withdrawn	Refugee	Temp Hum Prot	Pending Decision	2014	UKRAINE	38	5	1	27	5	2015	UKRAINE	4				4
Year	Country	Applications Total	Explicitly Withdrawn	Refugee	Temp Hum Prot	Pending Decision																					
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			country of origin.																								
	<b>Netherlands</b>	<b>No</b>	This EMN NCP has provided a response to the requesting EMN NCP. However, they have requested that it is not disseminated further.																								
	<b>Poland</b>	<b>Yes</b>	<p>1.- 2.</p> <table border="1" data-bbox="674 469 1662 655"> <thead> <tr> <th>Year</th> <th>Applications</th> <th>Positive decision</th> <th>Negative decision</th> </tr> </thead> <tbody> <tr> <td>2014</td> <td>2 318</td> <td>6 (subsidiary protection) 11 (permit for tolerated stay)</td> <td>645</td> </tr> <tr> <td>2015 (as at 31<sup>st</sup> January)</td> <td>242</td> <td>0</td> <td>162</td> </tr> </tbody> </table> <p>3. No, there is no policy changes</p>				Year	Applications	Positive decision	Negative decision	2014	2 318	6 (subsidiary protection) 11 (permit for tolerated stay)	645	2015 (as at 31 <sup>st</sup> January)	242	0	162									
Year	Applications	Positive decision	Negative decision																								
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	<b>Portugal</b>	<b>Yes</b>	-																								
	<b>Romania</b>	<b>Yes</b>	-																								
	<b>Slovak Republic</b>	<b>Yes</b>	<p>1. - 2.</p> <table border="1" data-bbox="609 858 2085 1031"> <thead> <tr> <th></th> <th>Total number of applications</th> <th>New asylum applications</th> <th>Repeated asylum applications</th> <th>Applications rejected as manifestly unfounded</th> <th>Negative decisions</th> <th>Positive decisions</th> </tr> </thead> <tbody> <tr> <td>2014</td> <td>24</td> <td>18</td> <td>6</td> <td>1</td> <td>5</td> <td>0</td> </tr> <tr> <td>January 2015</td> <td>1</td> <td>1</td> <td>N/A</td> <td>N/A</td> <td>N/A</td> <td>N/A</td> </tr> </tbody> </table> <p>No.</p>					Total number of applications	New asylum applications	Repeated asylum applications	Applications rejected as manifestly unfounded	Negative decisions	Positive decisions	2014	24	18	6	1	5	0	January 2015	1	1	N/A	N/A	N/A	N/A
	Total number of applications	New asylum applications	Repeated asylum applications	Applications rejected as manifestly unfounded	Negative decisions	Positive decisions																					
2014	24	18	6	1	5	0																					
January 2015	1	1	N/A	N/A	N/A	N/A																					
	<b>Slovenia</b>	<b>Yes</b>	<p>Q1 .In 2014 we have 385 asylum applications, 16 applications were from Ukrainian nationals. In January 2015 none asylum application from Ukrainian nationals. Q2. No Ukrainian nationals were given international protection in 2014-2015 (Jan.). Q3. No policy changes.</p>																								
	<b>Spain</b>	<b>Yes</b>	<p>1. In Spain during 2014 there were 896 applications from Ukraine and in 2015 we have not received yet any applications. 2 . All applications are declared admissible but final decision will depend, in the near future, on the evolution of the conflict. 3. Ordinary procedure is applicable to all the cases, so there has not been any policy changes.</p>																								
	<b>Sweden</b>	<b>Yes</b>	1. Number of asylum applications from Ukraine 2014, 2015 (January)?																								

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			<p>2014: <b>1,332 applications.</b></p> <p>2015 (January): <b>90 applications.</b></p> <p>2. <i>The number of positive decisions 2014, 2015 (January)? Please indicate, how many Ukrainians received protection status under the Geneva conventions, how many received subsidiary protection or any other type of protection status in your MS.</i></p> <table border="1" data-bbox="658 499 1581 692"> <thead> <tr> <th>Asylum decisions (Ukraine)</th> <th>2014</th> <th>January 2015</th> </tr> </thead> <tbody> <tr> <td>Refugee status (Geneva Convention)</td> <td>9</td> <td>0</td> </tr> <tr> <td>Subsidiary protection</td> <td>1</td> <td>0</td> </tr> <tr> <td>Other national type of protection (humanitarian)</td> <td>10</td> <td>0</td> </tr> </tbody> </table> <p>3. <i>Have there been any recent policy changes in your MS regarding granting or not granting protection status to Ukrainian nationals?</i></p> <p>The Swedish Migration Board continuously monitors developments in Ukraine, especially in the Eastern regions of the country. The Migration Board's assessment of the conflict in Eastern Ukraine changed twice in 2014, and the internal guidelines of the Migration Board were adjusted accordingly. Each asylum case is assessed individually, but normally, the Swedish Migration Board is of the view that people fleeing from the Eastern regions of Ukraine have internal protection alternatives, i.e. they can find protection in other parts of the country.</p>	Asylum decisions (Ukraine)	2014	January 2015	Refugee status (Geneva Convention)	9	0	Subsidiary protection	1	0	Other national type of protection (humanitarian)	10	0
Asylum decisions (Ukraine)	2014	January 2015													
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Subsidiary protection	1	0													
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	<p><b>United Kingdom</b></p>	<p><b>Yes</b></p>	<p><b>Table showing Asylum applications and decisions for applicants with Ukrainian nationality, 2014 and 2015</b></p> <table border="1" data-bbox="613 1038 1839 1171"> <thead> <tr> <th>Year</th> <th>Asylum applications</th> <th>Positive decision</th> <th>Negative decision</th> </tr> </thead> <tbody> <tr> <td>2014 (January-September)</td> <td>162</td> <td>4*</td> <td>78</td> </tr> <tr> <td>2015 (January)</td> <td>No data available</td> <td>No data available</td> <td>No data available</td> </tr> </tbody> </table> <p>Note: Application decisions do not necessarily relate to applications made in the time period.</p> <ol style="list-style-type: none"> <li>There were 162 applications for asylum from applicants from Ukraine in the period January –September 2014(data is not yet available after that period)</li> <li>There were 4 applicants who received a positive decision in this period. 1 applicant was granted Asylum, 2 applicants were granted Humanitarian Protection and 1 applicant was granted Discretionary Leave.</li> </ol> <p>Source: Home Office Migration statistics (Table Asylum 1 q3 2014) <a href="https://www.gov.uk/government/publications/immigration-statistics-">https://www.gov.uk/government/publications/immigration-statistics-</a></p>	Year	Asylum applications	Positive decision	Negative decision	2014 (January-September)	162	4*	78	2015 (January)	No data available	No data available	No data available
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			<p><a href="#">july-to-september-2014/immigration-statistics-july-to-september-2014#asylum-1</a></p> <p>3. There have been no recent policy changes. Each application for asylum continues to be carefully considered on a case by case basis.</p>
	<b>Croatia</b>	<b>Yes</b>	<p>1. Applications: 11 in 2014, none in January 2015 (Source: UNHCR)</p> <p>2. Positive decisions: None; 4 applications still ongoing (Source: UNHCR)</p> <p>3. No specific policy changes relating to Ukrainian citizens.</p> <p>Answers reviewed and confirmed by the Ministry of the Interior</p>
	<b>Norway</b>	<b>Yes</b>	<p>1. Number of asylum applications from Ukraine 2014, 2015 (January)?</p> <p>132 Ukrainian citizens applied for protection in Norway in 2014. The number of applicants for January 2015 was 7 persons.</p> <p>2. The number of positive decisions 2014, 2015 (January)? Please indicate, how many Ukrainians received protection status under the Geneva conventions, how many received subsidiary protection or any other type of protection status in your MS.</p> <p>For the year of 2014, as well January 2015, <i>no Ukrainian asylum seekers were granted protection status or subsidiary protection in Norway</i>. However, one applicant was given a residence permit on humanitarian grounds.</p> <p>3. Have there been any recent policy changes in your MS regarding granting or not granting protection status to Ukrainian nationals?</p> <p>There have been no recent changes regarding our policy on Ukrainian nationals. We do not consider it safe for Ukrainian nationals to return to Donetsk and Luhansk oblast. Currently, we consider that internal flight alternative(IFA) in general apply for Ukrainian nationals coming from the affected areas. We do, however, closely monitor the situation in Ukraine, especially the situation for IDPs.</p>

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